

Message Text

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16
ACTION EA-10

INFO OCT-01 ISO-00 INT-05 IO-10 EB-07 L-03 AID-05 CIAE-00

DODE-00 PM-03 H-02 INR-07 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 TRSE-00 OMB-01 COME-00 /084 W
----- 090519

R 170845Z JUL 75
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 1690
INFO USMISSION UN NEW YORK
CINCPACREP GUAM/TTPI

C O N F I D E N T I A L SECTION 1 OF 2 TOKYO 9660

E. O. 11652: GDS
TAGS: EAID, JA, TQ
SUBJ: JAPANESE GOVERNMENT ECONOMIC AND TECHNICAL ASSISTANCE TO
MICRONESIA

REF: STATE 145458

STATE PASS INTERIOR FOR DOTA AND OSN
CINCPAC REP PASS HICOM AND STATUS LNO SAIPAN FOR HICOM AND STATUS
LNO

SUMMARY: EMBOFF REITERATED USG POSITION ON GOJ AID TO MICRONESIA
TO FONOFF REPS, WHO INDICATED THEY REMAIN AWARE OUR VIEWS. FONOFF
HAD THOUGHT OVERSEAS FISHERIES COOPERATION FOUNDATION, RECENT GRA-
NTOR OF SCHOLARSHIPS TO MICRONESIANS, WAS NON-GOVERNMENTAL, BUT
UNDERTOOK TO CHECK BASED ON EMBOFF'S ASSERTION THIS WAS NOT THE
CASE. FONOFF REQUESTED GUIDANCE RE CONTACTS BETWEEN NEW GOJ CON-
SULATE GENERAL IN GUAM AND TTPI/MICRONESIANS/STATUS LNO. RE GOJ
AID TO MICRONESIA, EMBASSY RECOMMENDS USG INFORM GOJ WE WOULD FAVO-
RABLY CONSIDER ON CASE BY CASE BASIS GOJ PROPOSALS FOR MODEST AID
TO MICRONESIA. END SUMMARY.

1. ON JULY 9, DRAWING ON REFTTEL, EMBOFF REVIEWED WITH FONOFF REPS
(NUMATA, DEPUTY DIRECTOR, AND HAMANAKA, FIRST NORTH AMERICA DIVI-
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SION) USG POLICY RE GOJ ECONOMIC AND TECHNICAL ASSISTANCE TO MICR-
ONESIA AND PROPER CHANNELS FOR DISCUSSION OF THIS TOPIC. NUMATA
SAID FONOFF FULLY AWARE USG POSITION AND THAT HE PERSONALLY "COULD
NOT POSSIBLY HAVE FOGOTTEN IT" FOLLOWING EMBASSY'S EARLIER DEMARCHE.

HE SAID HE UNAWARE ANY MICRONESIAN APPROACHES TO GOJ RE ECONOMIC AND TECHNICAL ASSISTANCE SINCE LAST FALL'S VISIT TO TOKYO OF CONGRESS OF MICRONESIA DELEGATION, AND THAT, FOR ITS PART, GOJ NOT PRESENTLY CONTEMPLATING ANY PROPOSAL TO USG RE ECONOMIC OR TECHNICAL ASSISTANCE.

2. QUERIED BY EMBOFF ABOUT RECENT OVERSEAS FISHERIES COOPERATION FOUNDATION (OFCF) SCHOLARSHIPS TO MICRONESIANS, HAMANAKA REPLIED THAT OFCF, THOUGH SUBSIDIZED BY FISHERIES AGENCY, WAS PRIVATE ORGANIZATION AND THAT SCHOLARSHIPS THUS DID NOT REPRESENT GOVERNMENT AID. EMBASSY'S UNDERSTANDING BASED ON SUBSEQUENT CHECK IS FYAT OFCF IS HEAVILY SUBSIDIZED BY FISHERIES AGENCY AND THAT SUBSIDY IS REGARDED BY FONOFF AS OFFICIAL DEVELOPMENT ASSISTANCE. ECONOMIC COOPERATION BUREAU OFFICIAL (NISHIMURA) CONFIRMED TO EMBOFF AFTER LOOKING INTO QUESTION THAT OFCF SCHOLARSHIPS TO MICRONESIANS WOULD BE COUNTED BY GOJ AS ODA. THUS, IN FOLLOW-UP CONVERSATION WITH NUMATA, EMBOFF INFORM OFCF RE USG/GOJ POLICY IN THIS MATTER AND EXPLAIN THAT ANY FUTURE OFCF SCHOLARSHIPS OR OTHER AID SHOULD BE PROPOSED AND APPROVED THROUGH DIPLOMATIC CHANNELS. NUMATA EXPRESSED SURPRISE AND REGRET AT ABOVE INFO, AND SAID HE WOULD LOOK INTO MATTER AND BE IN TOUCH.

3. IN LIGHT USG POLICY RE MICRONESIAN AND TTPI CONTACTS WITH FOREIGN GOVERNMENTS (PARAS 1 AND 4 REFTTEL), NUMATA INQUIRED WHAT GUIDANCE WOULD APPLY TO CONTACTS BETWEEN TTPI, MICRONESIANS, AND STATUS LNO ON ONE HAND, AND SOON-TO-BE-ESTABLISHED GOJ CONSULATE GENERAL AGUANA (GUAM) (TOKYO 9287), WHICH WILL INCLUDE TTPI IN ITS DISRICT, ON THE OTHER. EMBOFF STATED PERSONAL VIEW THAT GOJ CONSULATE PERSONNEL WOULD BE FREE TO TALK TO MICRONESIANS, TTPI OFFICIALS, AND STATUS LNO BUT THAT IN CASE OF AID ANY CONVERSATIONS APPROACHING POINT OF SPECIFIC REQUEST BY MICRONESIANS/TTPI OR SPECIFIC OFFER BY GOJ SHOULD BE PUT INTO PROPER DIPLOMATIC CHANNELS, I.E., EMBASSY/FONOFF. EMBOFF UNDERTOOK TO REQUEST GUIDANCE ON THIS POINT.

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ACTION EA-10

INFO OCT-01 ISO-00 INT-05 IO-10 EB-07 COME-00 OMB-01 L-03

AID-05 CIAE-00 DODE-00 PM-03 H-02 INR-07 NSAE-00

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 TRSE-00 /084 W

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R 170845Z JUL 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 1691

INFO USMISSION UN NEW YORK

CINCPACREP GUAM/TTPI

C O N F I D E N T I A L FINAL SECTION OF 2 TOKYO 9660

STATE PASS INTERIOR FOR DOTA AND OSN
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4. RE PARA 5 REFTEL:

A) JAPAN IS MAJOR AID DONOR COUNTRY. WE HAVE ENCOURAGED IT FOR YEARS TO EXPAND ITS AID EFFORTS, AND WE HAVE HARMONIOUSLY COORDINATED AID ACTIVITIES WITH IT IN NUMEROUS COUNTRIES AND FORA. THUS, IN EMBASSY VIEW, USG SHOULD BEGIN FROM PREMISE THAT THERE IS NOTHING INTRINSICALLY WRONG WITH JAPANESE GOVERNMENT ECONOMIC AND TECHNICAL ASSISTANCE. IN CASE OF MICRONESIA, EMBASSY'S UNDERSTANDING IS THAT WHAT WE WISH TO AVOID IS

1) HAVING MICRONESIANS PLAY USG AND GOJ OFF AGAINST ONE ANOTHER IN ATTEMPT TO EXTRACT LARGER AMOUNTS OF AID FROM BOTH, AND

2) PROSPECT OF SUBSTANTIAL JAPANESE AID PROGRAM CAUSING STIFFENING OF MICRONESIAN'S ATTITUDES IN FUTURE STATUS NEGOTIATIONS WITH USG.

B) IN EMBASSY VIEW, USG CAN OBVIATE THESE RISKS BY RESTRICTING ANY GOJ AID WE MIGHT APPROVE TO MODEST LEVEL. FURTHERMORE, AS TTPI AUTHORITIES ARE KNOWLEDGABLE RE NEEDS AND DESIRES OF MICRONESIANS IN ECONOMIC DEVELOPMENT FIELD, THEY ARE IN POSITION TO TARGET USG AID FUNDS ON DEVELOPMENT EFFORTS ON HIGHEST PRIORITY OR SENSITIVITY IF THIS SHOULD BE DEEMED DESIRABLE TO PREVENT GOJ AID ACTIVITIES IN ANY PARTICULAR AREA.

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C) WITH ABOVE IN MIND, EMBASSY RECOMMENDS USG CONVEY TO GOJ OUR WILLINGNESS, IN INTEREST OF WELFARE AND ECONOMIC DEVELOPMENT OF MICRONESIA, TO FAVORABLY CONSIDER ON CASE BY CASE BASIS GOJ PROPOSALS FOR MODEST RPT MODEST AMOUNTS OF AID. TO ENSURE AID GOES TO AREAS WE WISH, USG COULD GO STEP FURTHER AND PRESENT GOJ WITH SPECIFIC DEVELOPMENT ACTIVITIES WITH RESPECT TO WHICH GOJ AID PROPOSALS WOULD BE FAVORABLY CONSIDERED. IF USG DECIDES TO ADOPT ABOVE APPROACH, EMBASSY WOULD RECOMMEND FURTHER THAT GOJ AID SHOULD BE GRANT (PROJECT OR TECHNICAL ASSISTANCE) RATHER THAN LOAN TO AVOID POSSIBLE CRITICISM THAT USG AID FUNDS TO MICRONESIA WERE IN REALITY BEING FUNNELED TO JAPAN IN FORM OF REPAYMENT FOR JAPANESE LOANS. IN CASE OF GRANT AID, USG WOULD WANT TO ENSURE THAT CONDITIONS OF AID ARE ACCEPTABLE TO USG AND NOT SO COMPLEX AS TO CREATE PROBLEMS OF KIND ENCOUNTERED WITH MICRONESIA CLAIMS AGREEMENT. FROM THIS STANDPOINT, JAPANESE SCHOLAR-SHIPS TO MICRONESIANS APPEAR ESPECIALLY DESIRABLE.

D) FINALLY, TO AVOID CRITICISM OF TYPE DIRECTED AGAINST USG FOR ALLEGED FAILURE TO CONSULT MICRONESIANS DURING NEGOTIATION OF CLAIMS AGREEMENT, ANY DECISIONS RE USG REQUESTS TO GOJ, OR ACCEPTANCE BY USG OF GOJ PROPOSALS, SHOULD BE TAKEN ONLY AFTER ADEQUATE CONSULTATIONS WITH MICRONESIAN LEADERS.

5. ACTION REQUESTED: DEPT PROVIDE GUIDANCE IN RESPONSE TO QUERY

PARA 3 ABOVE.

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<< END OF DOCUMENT >>

Message Attributes

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